

Cardiff PSB – Well-being Plan 2023-2028 & Governance Review

Purpose of this Report

1. To provide the Committee with an opportunity to consider the work of the Cardiff Public Services Board over the past 12 months, including the recently published Well-being Plan 2023-2028 and the Boards review of partnership governance.

Structure of the Papers

2. Attached to this cover report Members will find the following appendices:

Appendix 1 – Local Well-being Plan 2023-28

Appendix 2 – Partnership Governance Review

Appendix 3 – Partnership Governance Map

Background

3. The Committee has overarching responsibility for scrutiny of the Council's partnership work and an annual statutory responsibility for the scrutiny of Cardiff's PSB.

Therefore, in line with the Council's Constitution, this Committee undertakes strategic overview scrutiny of the PSB's performance and has the power to:

- review or scrutinise decisions made, or other action taken, by the PSB including the Well-being Plan and Annual Report;
- review or scrutinise the PSB's governance arrangements;
- make reports or recommendations to the PSB with respect to the board's functions or governance arrangements;

- consider such matters relating to the Board as referred by Welsh Ministers and report to the Welsh Ministers accordingly;
 - carry out such other functions in relation to the Board as are imposed on it by the Act; and
 - require the PSB or its individual members to attend a meeting of the committee and provide it with explanations of such matters as it may specify.
4. The Well-being of Future Generations Act 2015 requires that the nominated overview and scrutiny committee must send a copy of any report or recommendations to: the Welsh Ministers; the Commissioner; and the Auditor General for Wales.
 5. In addition, each of the Council's five scrutiny Committees has authority to scrutinise partnership activity relevant to their own terms of reference, complementing this Committee's strategic overview of partnership activity.
 6. The Well-being of Future Generations Act requires the PSB to publish and revise its Well-being Plan every 5 years, setting out its priorities for action and focus on the areas of public service delivery which fundamentally require partnership working between the city's public and community services.
 7. The Board must then publish an annual report of the progress it has made in meeting its well-being objectives set out in the Well-being Plan. The Act further requires that this annual progress report must be sent to Welsh Ministers; the Future Generations Commissioner; the Auditor General for Wales; and to this Committee as the nominated overview and scrutiny committee for consideration and scrutiny.
 8. The Well-being Plan, and the partnership governance arrangements supporting the Cardiff PSB, have been reviewed and refreshed over the past year. The revised Well-being Plan for 2023-2028, attached at **Appendix 1**, was agreed by the Board and published in May 2023.
 9. Membership of the PSB includes Cardiff Council, Cardiff & Vale Health Board, Natural Resources Wales, Welsh Government, the Third Sector, the Fire Authority, and the Police and Probation services.

Cardiff Well-being Plan 2023-28

10. The PSB's second Well-being Plan (**Appendix 1**) covering the period 2023-28 sets out the Board's priorities for the next 5 years for those areas of public service delivery that require partnership working. It is based on a Local Well-being Assessment

published in March 2022 and the Population Needs Assessment published by Cardiff & Vale Regional Partnership Board.

11. The new Plan takes forward seven Well-being objectives, examining for each objective 'Cardiff Today,' 'Cardiff Tomorrow,' setting out 'Priorities for Partnership Working in Cardiff' and the city level outcome indicators that the PSB will use to measure progress.
12. The Well-being Objectives on which progress will be reported going forward in PSB Annual Reports are:
 - Cardiff is a great place to grow up
 - Cardiff is a great place to grow older
 - Supporting people out of poverty
 - Safe, confident, and empowered communities
 - A capital city that works for Wales
 - One Planet Cardiff
 - Modernising and integrating our public services

Partnership Governance Review

13. In early 2023 Cardiff's PSB commissioned a review of its partnership governance arrangements to ensure they reflected the priorities of the new Well-being Plan 2023-28 and reporting arrangements/'line of sight' to the Board. Attached at **Appendix 2** are the findings of the review and the proposals for a new Partnership Framework agreed by the Board.
14. A sample of key findings from existing arrangements were found to be a commitment to a culture of trust and challenge between partners; effective working arrangements enabling progress on complex public services problems; the creation of a space for discussion, understanding and agreement on shared priorities and action rather than formal decision making; the statutory partnership landscape is complex, and that could lead to duplication of governance and activity.
15. There followed proposals for new partnership delivery arrangements supporting the PSB and the Regional Partnership Board (RPB), for the delivery of the Cardiff Wellbeing Plan and the Cardiff and Vale Area Plan. A governance map showing the new reporting arrangements is attached at **Appendix 3**.
16. In summary, the new arrangements propose that the Cardiff PSB has local oversight of the following priorities and associated boards/sub-groups: Climate Emergency;

Assets and Infrastructure; Public Health; and Community Safety & Safeguarding.

Within this framework the Board retains the ability to set up task and finish groups.

17. Perhaps the most notable change proposed addresses the relationship between the PSB and the RPB. Prior to the review there was no formal sharing of information between the Cardiff PSB and RPB. The arrangements put forward agree a line of sight to either the PSB or RPB for *all* major partnership priorities. To ensure visibility across the partnership landscape, strengthened arrangements were proposed to ensure information sharing, developments and escalations between the PSB and RPB.

Previous Scrutiny

18. The Committee scrutinised the PSB Annual Report 2021/22 in October 2022, following which a letter was sent to the Leader as Chair of the PSB and copied to the Minister for Housing and Local Government, the Future Generations Commissioner for Wales, and the Auditor General for Wales. Members commented on building a culture of trust; the interface with Welsh Government and the Future Generations Commissioner; the public profile of the PSB; the Well-being Plan 2023/28 consultation; Workforce pressures and how progress is formally measured.

19. The Committee commended the work of the PSB and made 3 recommendations:

- That the culture and successes of all PSB's are celebrated by Welsh Government and the FGC, and where good practice is in clear evidence it is shared across Wales.
- That the collaborative successes of the PSB are celebrated more visibly, particularly where a significant public challenge has been overcome.
- That the PSB continues to improve the quality of data held on minority populations to support consultation reach, clarifies plans to mitigate for communities that do not engage, and ensures it has enough data to plan ahead effectively.

20. In response the Leader accepted all of the above recommendations, agreed to promote the success of the PSB to both Welsh Government and to the FGC, to celebrate partnership projects more and address the quality of engagement and data held as part of the Council's forthcoming Participation Strategy.

Scope of the Scrutiny

21. Members are undertaking a statutory responsibility and as such may wish to explore how the PSB has arrived at the priorities set out in the second Well-being Plan; how it has reformed arrangements and whether these will improve performance; whether the City-level indicators will enable effective measurement of progress and holding to account in annual reporting going forward; and whether there are areas of concern which should be referred to other scrutiny committees.

Way Forward

22. Invited to attend the scrutiny to answer Members questions are:

- Councillor Huw Thomas, Chair of Cardiff PSB & Leader of Cardiff Council
- Charles Janczewski, Vice Chair of Cardiff PSB & Chair of Cardiff and Vale University Health Board
- Alun Michael, Police & Crime Commissioner
- Paul Orders, Chief Executive of Cardiff Council.
- Gareth Newell, Head of Performance & Partnerships, Cardiff Council
- Abigail Harries, Executive Director of Strategic Planning Cardiff and Vale University Health Board
- Fiona Kinghorn, Executive Director of Public Health, Cardiff and Vale University Health Board

23. All partners will be invited to comment on the progress that has been made by their respective organisations working in partnership over the past 12 months. Following a short presentation Members will have an opportunity for questions to the panel representing Cardiff's Public Services Board.

Legal Implications

24. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be

within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

Financial Implications

25. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters, there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

RECOMMENDATIONS

It is recommended that the Committee:

- I. Considers the information contained within the papers and received at the meeting;
- II. Agrees whether it wishes to relay any comments, observations, or concerns on developments this year to Cardiff's Public Services Board;
- III. Considers whether there are partnership matters that should be referred to the other four Cardiff scrutiny committees for closer review as part of their work programming.

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16 November 2023